80TH GENERAL ASSEMBLY

REGULAR SESSION

APRIL 26, 1978

1.	PRESIDING	OFFICER:	(SENATOR	BRUCE)

- The hour of noon having arrived, the Senate will come
- 3. to Session. Prayer by the Reverend Anthony Tzortzis, Saint
- 4. Anthony's Hellenic Orthodox Church, Springfield, Illinois.
- 5. REVEREND TZORTZIS:
- 6. (Prayer given by Reverend Tzortzis)
- 7. PRESIDING OFFICER: (SENATOR BRUCE)
- 8. Reading of the Journal, Senator Hickey.
- 9. SENATOR HICKEY:
- 10. Mr. President, I move that reading and approval of
- 11. the Journal of Tuesday, April 25, 1978 be postponed pending
- 12. arrival of the printed Journal. That's hard.
- 13. PRESIDING OFFICER: (SENATOR BRUCE)
- 14. You heard the motion. All in favor say Aye. Opposed
- 15. Nay. The Ayes have it, the motion prevails. Committee
- 16. Reports.
- 17. SECRETARY:
- 18. Senator Knuppel, Chairman of the Committee on Agriculture,
- 19. reports out Senate Bill 1512 with the recommendation Do Pass.
- 20. Senator Vadalabene, Chairman of Executive Appointments
- 21. and Administration, reports out Senate Bills 1653, 1657, 1660,
- 22. 1663, 1694, 1749, 1654, 1658, 1661, 1669, 1697, 1848, 1656,
- 23. 1659, 1662, 1693, 1697, with the recommendation Do Pass. Senate
- 24. Bills 1655, 1664, 1696 and 1859 with the recommendation Do
- 25. Pass as amended.
- 26. Pursuant to Amended Temporary Rule 5, the Rules Committee
- 27. met at 10:30 a. m. April 26, 1978 and makes the following
- 28. report: by unanimous vote the committee ruled that the
- 29. following bills can be considered during the Spring Session
- 30. of the Senate House Bill 2696, Senate Bill 1468 and 1519.
- 31. The foregoing bills were ordered to be read a first time,
- 32. printed and referred to the Committee on Assignment of Bills.
- 33. PRESIDING OFFICER: (SENATOR BRUCE)
- 34. Senate Bills 1st reading.

- 1. SECRETATY:
- 2. Senate Bill 1468.
- 3. (Secretary reads title of bill)
- 4. 1st reading of the bill.
- Senate Bill 1519.
- 6. (Secretary reads title of bill)
- 7. 1st reading of the bill.
- 8. PRESIDING OFFICER: (SENATOR BRUCE)
- 9. House Bills, 1st reading.
- 10. SECRETARY:
- 11. House Bill 2696, Senator Davidson is the sponsor.
- 12. (Secretary reads title of bill)
- 13. 1st reading of the bill.
- 14. PRESIDING OFFICER: (SENATOR BRUCE)
- 15. Committee Reports.
- 16. SECRETARY:
- 17. Senator Donnewald, Chairman of the Committee on Assignment
- 18. of Bills, assigns the following Senate Bills to committee:
- 19. Senate Bill...Insurance and License Activities Senate Bill
- $_{
 m 20.}$ 1468; Labor and Commerce Senate Bill 1519 and Appropriations
- 21. I House Bill 2696.
- 22. PRESIDING OFFICER: (SENATOR BRUCE)
- 23. For what purpose does Senator Clewis arise?
- 24. SENATOR CLEWIS:
- 25. Mr. Chairman, Mr. President, members of the Senate.
- $_{\mbox{\scriptsize 26.}}$ I ask that the Six Day Notice Rule be suspended so Senate
- 27. Bill 460 might be heard in the Revenue Committee tomorrow
- 28. morning.
- 29. PRESIDING OFFICER: (SENATOR BRUCE)
- 30. Is there leave? Leave is granted. For what purpose
- 31. does Senator Maragos arise?
- 32. SENATOR MARAGOS:
- 33. A...Mr. President, if you have nothing else to do

- we can go on to 2nd...3rd reading...I mean 2nd reading of
- House...Joint Resolution 29 which deals with the veteran's
- is no...we amended it yesterday and I'd like to have three
- 4. readings on it if possible. That's House Joint Resolution
- 29 on 2nd reading. Constitutional Amendment.
- 6. PRESIDING OFFICER: (SENATOR BRUCE)
- 7. Is there leave to go to the Order of Constitutional
- 8. Amendments? Leave is granted. In the order...that order
- 9. is House Joint Resolution Constitutional Amendment 29.
- 10. Secretary will read the amendment a 2nd time.
- 11. SECRETARY:
- 12. House Joint Resolution Constitutional Amendment
- 13. No. 29.
- 14. (Secretary reads HJRCA 29)
- 15. 2nd reading of House Joint Resolution Constitutional Amend-
- 16. ment 29 as amended.
- 17. PRESIDING OFFICER: (SENATOR BRUCE)
- 18. Any amendments? 3rd reading. For what purpose does
- 19. Senator Rhoads arise?
- 20. SENATOR RHOADS:
- 21. Mr. President, I'd like to ask leave to have two
- 22. additional cosponsors shown on Senate Bill 1558. And
- 23. those two cosponsors will be Senator Rock and Senator
- 24. Hynes.
- 25. PRESIDING OFFICER: (SENATOR BRUCE)
- 26. Ask leave of the Body to add two additional cosponsors.
- 27. Are there...is there leave? Leave is granted. Is there
- 28. leave to go to the Order of Senate Bills 3rd reading? Leave
- 29. is granted. On the Order of 3rd reading is Senate Bill 1511.
- 30. Read the bill, Mr. Secretary.
- 31. SECRETARY:
- 32. Senate Bill 1511.
- 33. (Secretary reads title of bill)

- 1. 3rd reading of the bill.
- 2. PRESIDING OFFICER: (SENATOR BRUCE)
- 3. Senator Shapiro is recognized.
- 4. SENATOR SHAPIRO:
- Mr. President and Ladies and Gentlemen of the Senate.
- 6. Senate Bill 1511 makes an appropriation of thirty-five
- 7. hundred dollars for the painting of a portrait of former
- 8. Governor Richard B. Oglivie. We appropriated approximately
- 9. twenty-five hundred dollars for this portrait several years
- 10. ago. Somehow or other the money lapsed, no action was
- 11. taken, so we have reintroduced the bill in order that the
- 12. Governor's portrait will be placed on the hall on the second
- 13. floor. So I would urge approval of the appropriation.
- 14. PRESIDING OFFICER: (SENATOR BRUCE)
- 15. Is there discussion? The guestion is shall Senate
- 16. Bill 1511 pass. Those in favor vote Aye. Those opposed
- 17. vote Nay. The voting is open. Have all voted who wish?
- 18. Have all voted who wish? Take the receord. On that
- 19. question the Ayes are 52, the Nays are 1, none Voting Present.
- 20. Senate Bill 1511 having received the constitutional majority
- 21. is declared passed. Senate Bill 1571, Senator Bloom. Read
- 22. the bill, Mr. Secretary.
- 23. SECRETARY:
- 24. Senate Bill 1571.
- 25. (Secretary reads title of bill)
- 26. 3rd reading of the bill.
- 27. PRESIDING OFFICER: (SENATOR BRUCE)
- Senator Bloom is recognized.
- 29. SENATOR BLOOM:
- 30. This is the appropriation for the Illinois Industrial
- 31 Pollution Control Authority.
- 32. PRESIDING OFFICER: (SENATOR BRUCE)
- 33. Is there further discussion? The question is shall

- 1. Senate Bill 1571 pass. Those in favor vote Aye. Those opposed
- 2. vote Nay. The voting is open. Have all voted who wish? Have
- 3. all voted who wish? Take the record. On that question the
- 4. Ayes are 56, the Nays are none, none Voting Present. Senate
- 5. Bill 1571 having received a constitutional majority is declared
- 6. passed. Senate Bill 1578, Senator Soper. Senator...read the
- 7. bill, Mr. Secretary.
- 8. SECRETARY:
- 9. Senate Bill 1578.
- 10. (Secretary reads title of bill)
- 11. 3rd reading of the bill.
- 12. PRESIDING OFFICER: (SENATOR BRUCE)
- 13. Senator Soper is recognized. May we have some order
- 14. please.
- 15. SENATOR SOPER:
- 16. Thank you, Mr. President. This is the appropriation
- 17. for the funds for the ordinary and contingent expenses of
- 18. the General Assembly Retirement System effective July 1st, 1978
- 19. in the amount of one million forty thousand, seven hundred
- 20. dollars. Any questions?
- 21. PRESIDING OFFICER: (SENATOR BRUCE)
- 22. Is there further discussion? The question is shall
- 23. Senate Bill 1578 pass. Those in favor vote Aye. Those
- 24. opposed vote Nay. The voting is open. Have all voted who
- 25. wished. Have all voted who wish? Take the record. On that
- 26. question the Ayes are 56, the Nays are none, none Voting Present.
- 27. Senate Bill 1578 having received the constitutional majority
- 28. is declared passed. Is there leave to go to the Order of
- 29. Committee Reports? Leave is granted. Is Senator Rock on
- 30. the Floor? Senator Rock, our million dollar baby is ill,
- 31. I thought maybe you might want to come down and work on it.
- 32. Is there leave to go to the Order of Committee Reports?
- 33. Leave is granted. Committee Reports.

- 1. SECRETARY:
- Senator Vadalabene, Chairman of the Committee on Executive
- 3. Appointments and Administration recommends that the Senate
- 4. advise and consent to the following appointments made by
- 5. the Governor.
- 6. PRESIDING OFFICER: (SENATOR BRUCE)
- 7. Senator...may we have some order please. Senator
- 8. Vadalabene is recognized.
- 9. SENATOR VADALABENE:
- 10. Yes, thank you, Mr. President and members of the Senate.
- 11. Mr. President, I move that the Senate resolve itself into
- 12. Executive Session for the purpose of acting on the Governor's
- 13. appointments set forth in the Governor's Messages of October
- 14. 24th, 1977 and March 31st, 1978.
- 15. PRESIDING OFFICER: (SENATOR BRUCE)
- 16. You heard the motion. We resolve ourselves into
- 17. Executive Session. All in favor say Aye. Opposed Nay.
- 18. The Senate is resolved into Executive Session. Senator
- 19. Vadalabene.
- 20. SENATOR VADALABENE:
- 21. Yes, thank you, Mr. President and members of the
- 22. Senate. With respect to the Governor's Messages of
- 23. October 24th, 1977 and March 31st, 1978...
- 24. PRESIDING OFFICER: (SENATOR BRUCE)
- Senator Vadalabene, may I interrupt you please.
- 26. For what purpose does Senator Graham arise?
- 27. SENATOR GRAHAM:
- 28. On a point of personal privilege. Mr. President, perhaps
- 29. if we stopped the proceedings until we got some order we
- 30. might stay here till four o'clock and everybody get in their
- 31. seat. I can't understand and I can't hear what Senator
- 32. Vadalabene is saying and we're voting on Executive appointments.
- 33. PRESIDING OFFICER: (SENATOR BRUCE)

- 1. May we have some order. Senator Vadalabene is recognized.
- 2. SENATOR VADALABENE:
- Yes, Mr. President, with respect to the Governor's
- 4. Messages of October 24th, 1977 and March 31st, 1978, I'll
- 5. read the names of the salaried appointments that the
- 6. Committee on Executive Appointments and Administration
- 7. recommends and that the Senate advise and consent to.
- 8. And after reading the names I intend to ask leave to consider
- 9. all the salaried appointments on one roll call unless any
- 10. Senator has objection to any particular name. There has
- 11. been...an objection in regards to the...the ...the Director
- 12. of Department of Administrative Services, so Mr. President,
- 13. I think I will read that one separately and ask leave for
- 14. the rest of them.
- 15. PRESIDING OFFICER: (SENATOR BRUCE)
- 16. Is there leave to consider the remaining members
- 17. except for Mr. Puckorius on one roll call? Leave is
- 18. granted. Senator Vadalabene, if you would name...name the
- 19. appointees.
- 20. SENATOR VADALABENE:
- 21. To be Assistant Director of the Department of Mines
- 22. and Minerals for a term expiring January 15th, 1979, Daniel
- 23. W. Clayberg of Cuba.
- To be a member of the State Board of Elections for
- 25. a term expiring June 30th, 1979, John J. Lanigan of Palos
- 26. Hills, J. Phil Gilbert of Carbondale, Teresa M. Petrone of
- 27. Chicago and Joshua Johnson of Madison. And to be a member
- 28. of the State Board of Elections for a term expiring June
- 29. 30th, 1981, Richard A. Cowen of Arlington Heights, John
- 30. W. Countryman of DeKalb, Michael E. Lavelle of Chicago and
- 31. Carolyn R. Chamberlain of Springfield.
- 32. Mr. President, having read the names of the salaried
- 33. appointments, I now seek leave to consider these names on

- 1. one roll call unless some Senator has objection to a specific
- 2. name.
- 3. PRESIDING OFFICER: (SENATOR BRUCE)
- 4. Is...is there objection? Senator Vadalabene seeks
- 5. leave, have these names, these appointees considered on
- 6. one roll call. Is there leave? Leave is granted. Senator
- 7. Vadalabene.
- 8. SENATOR VADALABENE:
- 9. Yes, thank you Mr. President. Will you put the question
- 10. as required by our rules.
- 11. PRESIDING OFFICER: (SENATOR BRUCE)
- 12. The question is, does the Senate advise and consent
- 13. to the nominations just made. Those in favor vote Aye.
- 14. Those opposed vote Nay. The voting is open. Have all
- 15. voted who wish? Have all voted who wish? Take the record.
- 16. On that question the Ayes are 58, the Nays are none, none
- 17. Voting Present. A majority of Senators elected concurring
- 18. by record vote, the Senate does advise and consent to the
- 19. nominations just made. Senator Vadalabene.
- 20. SENATOR VADALABENE:
- 21. Thank you, Mr. President and members of the Senate.
- 22. To be Director of the Department of Administrative
- 23. Services for a term expiring January 15th, 1979, I will
- 24. now ask for a separate roll call for Theodore "Ted "Puckorius.
- 25 PRESIDING OFFICER: (SENATOR BRUCE)
- 26. The question is shall the Senate advise and consent
- 27 to the nomination just made. Is there discussion? Those
- 28. in favor vote Aye. Those opposed vote Nay. The voting is
- 29. open. Have all voted who wish? Have all voted who wish?
- 30. Take the record. On that question the Ayes are 50, the
- 31. Nays are 2, none Voting Present. A majority of Senators
- 32. elected concurring by record vote, the Senate does advise
- 33. and consent to the nomination just made. Senator Vadalabene.

- 1. SENATOR VADALABENE:
- Yes, thank you, Mr. President. I now move that the
- Senate arise from Executive Session.
- 4. PRESIDING OFFICER: (SENATOR BRUCE)
- 5. You've heard the motion. Is there discussion? All
- 6. in favor say Aye. Opposed Nay. The Ayes have it, the
- 7. Senate does arise from Executive Session. For what purpose
- 8. does Senator Grotberg arise?
- 9. SENATOR GROTBERG:
- 10. On a point of personal privilege, Mr. President.
- 11. PRESIDING OFFICER: (SENATOR BRUCE)
- 12. State your point.
- 13. SENATOR GROTBERG:
- 14. In the President's Gallery on the Democrat side, sit
- 15. the two ladies of the Parents Organization of our children
- 16. at...at Lincoln Institution of Mental Health, Mrs. Arbogast
- 17. and Mrs. Allen, who have come down to make their case for
- 18. a few bed sheets and linens for that case and I thought
- 19. because of their timely arrival, we would ask them to
- 20. stand.
- 21. PRESIDING OFFICER: (SENATOR BRUCE)
- 22. Would they please stand and be recognized by the
- 23. Senate. What purpose does Senator Harber Hall arise?
- 24. SENATOR HARBER HALL:
- 25. Mr. President, I'd like leave of the Senate to...
- 26. in respect to Senate Bill 1569, to have Senator Shapiro's
- 27. name removed as principal sponsor and mine...inserted
- 28. as principal sponsor.
- 29. PRESIDING OFFICER: (SENATOR BRUCE)
- 30. You heard the motion. Is there discussion? Is there
- 31. leave? Leave is granted. Senator Rhoads.
- 32. SENATOR RHOADS:
- 33. A similiar request, Mr. President. Senator Maragos

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- 1. is chief sponsor of Senate Bill 1768. I'd like to be
- 2. shown as a cosponsor.
- 3. PRESIDING OFFICER: (SENATOR BRUCE)
- 4. Is there leave? Leave is granted. Senator Savickas.
- 5. SENATOR SAVICKAS:
- 6. Mr. President, while we have a lull here, I would
- 7. like leave of the Body to Table House Bill 2012.
- 8. PRESIDING OFFICER: (SENATOR BRUCE)
- The motion is to Table House Bill, Senator?
- 10. SENATOR SAVICKAS:
- 11. Yes.
- 12. PRESIDING OFFICER: (SENATOR BRUCE)
- 13. House Bill 2012. Is there discussion? Motion to Table.
- 14. All in favor say Aye. Opposed Nay. The Ayes have it, the
- 15. motion to Table prevails. Is there leave to go to the
- 16. Order of Constitutional Amendments? Leave is granted.
- 17. Constitutional amendments, 3rd reading, SJR 9. Read the
- 18. constitutional amendment a 3rd time, Mr. Secretary.
- 19. SECRETARY:
- 20. Senate Joint Resolution 9, Constitutional Amendment.
- 21. (Secretary reads SJR9CA)
- 22. 3rd reading of Senate Joint Resolution 9, Constitutional
- 23. Amendment.
- 24. PRESIDING OFFICER: (SENATOR BRUCE)
- 25. Senator Wooten is recognized.
- 26. SENATOR WOOTEN:
- Thank you, Mr. President. I have long believed in
- several changes that have been discussed in the structure
- 29. of the General Assembly, but I think it is appropriate,
- perhaps, to begin with a single step. This proposed
- change to the Constitution simply will divide each
- legislative district into three equal areas with a
- representative to be elected from each of those separate 33.

- 1. and distinct geographical regions. It would eliminate
- cumulative voting, it does nothing else. It does not
- 3. reduce the size of the House or the Senate, make any
- 4. other changes. It applies to the redistricting of
- 5. 1981 and would take effect in the year 1982. Now, it
- 6. perhaps seems presumptuous for the Senate to propose
- 7. this action effecting the House, but I am assured by
- 8. some of my own colleagues from my own district, that
- 9. it will not languish on the Calendar and they would
- 10. like to at least have a run at this. I don't know
- 11. precisely how the sentiment in this Chamber runs, I
- 12. have not lobbied, at least not extensively for this,
- 13. but I would like very much to pass this proposition
- 14. over to the House to see if they are, in fact, ready
- 15. to go to single member districts and eliminate cumulative
- 16. voting. Be glad to answer any questions and ask for your
- 17. support of this resolution.
- 18. PRESIDING OFFICER: (SENATOR BRUCE)
- 19. Is there discussion or debate? You...Senator
- 20. Wooten?
- 21. SENATOR WOOTEN:
- 22. Yeah, let's.
- 23. PRESIDING OFFICER: (SENATOR BRUCE)
- 24. What...Senator Berman, for what purpose do you rise?
- 25. SENATOR BERMAN:
- 26. Mr. President, I stand in opposition to the resolution.
- 27. I think having served in the House that the system that we
- 28. have affords a rather unique system of representative govern-
- 29. ment which I think if you eliminate cumulative voting and
- 30. you make single member districts, you will eliminate that
- 31. unique and I think valuable asset, that we now have in
- 32. Illinois. It's true that other states don't follow it, but
- 33. I think that's their loss and our gain. I think the balance

- 1. between the Illinois House with the cumulative voting and
- 2. multimember districts and the Illinois Senate with single
- 3. member districts provides a unusual, but valuable balance
- 4. that would be eliminated by the adoption of this constitu-
- 5. tional amendment. I'm gonna vote No.
- 6. PRESIDING OFFICER: (SENATOR BRUCE)
- Senator Harber Hall.
- 8. SENATOR HARBER HALL:
- 9. Mr. President and fellow Senators. I rise to strongly
- 10. support this measure although I think it could be improved
- 11. by reducing the size of the House by one third. I will
- 12. support this nevertheless. I think a hundred and seventy-
- 13. seven members is too much for efficient operation of the
- 14. House function, but this is still a good resolution. I
- 15. hope it passes this Body, and if the House would see fit
- 16. to reduce the size of its own Body by amendment, I would
- 17. support that. I think we ought to send this over to the
- 18. House and have more discussion on it. Most of the good
- 19. government groups that I'm familiar with support this.
- 20. League of Women Voters for years has advocated this and
- 21. many other groups do as well. So let's get behind this
- 22. for better Illinois government. I think forced minority
- 23. representation is a poor concept indeed.
- 24. PRESIDING OFFICER: (SENATOR BRUCE)
- 25. Senator Knuppel.
- 26. SENATOR KNUPPEL:
- 27. Mr. President and members of the Body. For two...for
- 28. nine solid months I sat in the Constitutional Convention
- 29. and listened to arguments on the Legislative Committee with
- 30. respect to the structure that ought to be in this House.
- 31. Certainly the House of Representatives in Illinois elected
- 32. by cumulative voting is unique, ... Senator Berman. It's
- 33. so unique that I agree with Senator Hall that it not only

- 1. ought to be reduced in size, it ought to be eliminated. And
- as you know...and as you know, I almost annually, I haven't
- 3. proposed it this year, propose a unicameral legislature, where
- 4. people have to stand up and be responsible and can be counted
- 5. for their acts. It's the only place in the world that I know
- 6. that a minority of people can elect themselves a Representative.
- 7. Secondly, the districts in this State are far too large and
- 8. unless you got a buddy system where you split the district,
- 9. it's very expensive. That's one reason we have to consider
- 10. pay raises for the General Assembly. I think this is good
- 11. legislation and in all camaraderie, I think we should pass
- 12. this over to the House and let them deal with their own
- 13. existence. I don't think that we should deny them or
- 14. that we should pass on this. I think we should allow them
- 15. the opportunity to decide what's best for them.
- 16. PRESIDING OFFICER: (SENATOR BRUCE)
- 17. Senator Merlo.
- 18. SENATOR MERLO:
- 19. A question of the sponsor. Senator Wooten, who determines
- 20. how the senatorial district will be divided? Or can you briefly
- 21. explain how it will be done?
- 22. PRESIDING OFFICER: (SENATOR BRUCE)
- 23. Senator Wooten.
- 24. SENATOR WOOTEN:
- 25. It will be part of the normal reapportionment process
- 26. that we must go through. It will apply for the 1982 election
- 27. when the entire State will be reapportioned. And as we go
- 28. through that reapportionment process, each legislative district
- 29. would then be separated into three equal geographic units
- 30. or population units, I should say.
- 31. PRESIDING OFFICER: (SENATOR BRUCE)
- 32. Senator Merlo.
- 33. SENATOR MERLO:

- Then you are not reducing the size, are you, actually?
- 2. PRESIDING OFFICER: (SENATOR BRUCE)
- Senator Wooten.
- 4. SENATOR WOOTEN:
- Senator Merlo, I am very much in favor of a reduction
- 6. of size and I think if any legislator ever seriously wants
- 7. to think about a pay increase in the future, that's the
- 8. way to do it. But I also believe in proceeding by reasonable
- 9. steps. I'd like to see if just this idea will float. If it
- 10. will, then I think we may address, perhaps, by amendment in
- 11. the House, a reduction of size. I think that's very much in
- 12. order. But I'm not sure how well this will go in the House,
- 13. but I think it certainly will give us an opportunity to
- 14. test the waters.
- 15. PRESIDING OFFICER: (SENATOR BRUCE)
- 16. Senator...is there further discussion? Senator
- 17. Soper. I have Senator Soper, Senator Glass and Senator
- 18. Rhoads. Senator Kenneth Hall. Senator Soper.
- 19. SENATOR SOPER:
- 20. Thank you, Mr. President. First I'd like to make a
- 21. suggestion. If you want more debate on this you ought
- 22. to allow the cameras to roll and now after that, I'll say
- 23. this, question the sponsor. You'll yield? Thank you.
- 24. Now, would you reduce the salary by two-thirds of the
- 25. members of the House as long as they only represent
- 26. one-third of the constituency of the legislative district?
- 27. PRESIDING OFFICER: (SENATOR BRUCE)
- 28. Senator Wooten.
- 29. SENATOR WOOTEN:
- 30. No, because I think you could effectively argue that
- 31. a Legislator right now, needs only have twenty-five percent
- 32. of the vote and so that's...the people who support him are
- 33. really only...can be only about a fourth of the voters in

- 1. that area anyway. I don't think changing the manner of the
- 2. election of the three in any way diminishes their...their
- work.
- 4. PRESIDING OFFICER: (SENATOR BRUCE)
- Senator Soper.
- 6. SENATOR SOPER:
- 7. Then that...by virtue of that you'd say that...that
- 8. a Senator should be allowed just the same salary as some-
- 9. body that's got one-third of the...one-third of the vote.
- 10. Or would you multiply the Senator's salary by three because
- 11. he has more constituents.
- 12. PRESIDING OFFICER: (SENATOR BRUCE)
- Senator Wooten.
- 14. SENATOR WOOTEN:
- Well, I certainly think a very good argument could
- be made for the increased work load of a Senator perhaps
- being worth more money, but as I say, a step at a time,
- Senator. I...I don't think that that question would get
- very far at all in the House.
- PRESIDING OFFICER: (SENATOR BRUCE)
- 21. Senator Soper.
- SENATOR SOPER:
- I'm not being facetious, Senator, but I'd say this,
- that if you want to qualify the salary by the amount of
- the votes that a Senator receives or a...or a Representative 25.
- receives. That's what you said, they get twenty-five percent 26.
- of the vote and so forth and so on. Then in the districts ${\tt 27.}$
- where you have a small vote, well then the Senator should $28. \ \ \,$
- get less money and the Representatives should get less money 29.
- and those that get more votes maybe we'd...we'd...we'd
- answer the question all the people that want to get every- 31.
- body to the polls to vote whether they know what they're
- voting on or not and they judge a...they judge independence 33.
- 34. and they say you should have an open primary and if you don't

- 1. belong to the party you should run it anyway and all that
- 2. jazz. But I'd...I'd like to finish up by saying that that
- 3. I believe that with...with this sort of thing that you got
- 4. to remember you talk about one Senator and...and three
- 5. Representatives and you ought to cut down the House. Now
- 6. we have two Senators in the State of Illinois and we have
- 7. twenty-four Congressmen. Are you think we got too many
- 8. Congressmen, or should we have more Senators?
- 9. PRESIDING OFFICER: (SENATOR BRUCE)
- 10. Senator Wooten. The gentlemen's time has nearly
- 11. expired.
- 12. SENATOR WOOTEN:
- 13. Yeah. I have not addressed that question at all,
- 14. Senator Soper.
- 15. PRESIDING OFFICER: (SENATOR BRUCE)
- 16. Senator Soper.
- 17. SENATOR SOPER:
- 18. Thank you. But to be realistic, if you say because
- 19. we've got so many Representatives and only one-third of
- 20. the Senators we should reduce the Representatives. Now,
- 21. so you should either increase the United States Senators
- 22. or you should reduce the Representatives, then we wouldn't
- 23. have that crowd in Washington. With that I leave you.
- 24. I think it's a lousy bill.
- 25. PRESIDING OFFICER: (SENATOR BRUCE)
- 26. Senator Glass.
- 27. SENATOR GLASS:
- 28. Well, thank you, Mr. President. A question of the
- 29. sponsor if he will yield.
- 30. PRESIDING OFFICER: (SENATOR BRUCE)
- Indicates he will yield. Senator Glass.
- 32. SENATOR GLASS:
- 33. Senator Wooten, for clarification, how would the

- 1. new districts be drawn up and...and when would that occur?
- PRESIDING OFFICER: (SENATOR BRUCE)
- Senator Wooten.
- 4. SENATOR WOOTEN:
- 5. In the reapportionment process which we must undertake
- 6. if we don't want the courts to do it, in 1981 as we divide
- 7. the State into equal districts then each of those districts
- 8. would be further divided into three equal districts and
- 9. a Representative would be elected from each of those three
- 10. districts. The idea being, I'm not trying to change the
- 11. structure, we have one Senator, three Representatives. I
- 12. think it would be useful for the lines of communication to
- 13. be more clearly drawn so the people know "he" is my
- 14. Representative, "he or she" is my Representative, "he or
- 15. she" is my Senator. I'm not changing anything else.
- 16. SENATOR GLASS:
- 17. Well, Mr. President, Ladies and Gentlemen, I wanted to
- 18. clarify that point because I... I think it's important to
- 19. understand that the only thing you're doing is eliminating
- 20. cumulative voting, creating single member districts.
- 21. would incorporate the remarks of Senator Hall with which
- 22. I fully agree and would like to see this pass and also
- 23. the size of the House reduced by a third.
- 24. PRESIDING OFFICER: (SENATOR BRUCE)
- 25. Senator...Senator Rhoads. Senator Kenneth Hall.
- 26. SENATOR KENNETH HALL:
- 27. Thank you, Mr. President and Ladies and Gentlemen of
- 28. the Senate. For fear that someone might think that when
- 29. you're saying Senator Hall you're referring to me, I also
- 30. served in the House and as usual, while in the House, if
- 31. Senator Harber Hall was for one thing, I was against it.
- 32. And I found out the House the time I served in it was
- 33. very cosmopolitan, I never found any problems over there.
- 34. I think that I'm not for abolishing cumulative voting so

- 1. I just want to tell you that I think that it's better to leave
- 2. this thing like it is and therefore I rise in opposition to
- 3. this bill.
- 4. PRESIDING OFFICER: (SENATOR BRUCE)
- Senator Philip.
- 6. SENATOR PHILIP:
- 7. I have a question of the sponsor.
- 8. PRESIDING OFFICER: (SENATOR BRUCE)
- 9. Indicates he will yield. Senator Philip.
- 10. SENATOR PHILIP:
- 11. And I think I understand what you have said, but
- 12. I just want you to clarify it. Am I to understand that
- 13. in each Senatorial district you will have three separate,
- 14. distinct, independent House districts. In other words,
- 15. under the present system, when I go around campaigning
- 16. and the three House members, we all can explain our
- 17. legislative district because it all have the same boundaries.
- 18. Under your system, we're going to have four different
- 19. distinct boundaries, which to say the least, Senator,
- 20. is most confusing, in fact, it's going to be four times
- 21. as confusing because everybody is going to have their
- 22. own boundaries, their own districts. Most of the people
- 23. in my district at this point, do not understand the
- Senatorial districts, let alone, another three districts.
- 25. I would much prefer to have them run in the same district
- 26. and do away with accumulated voting. In other words,
- 27. have the three House members run in the same district.
- 28. It would certainly be, seem to be, a lot clearer, a lot
- 29. more simple, for people voting in my district.
- 30. PRESIDING OFFICER: (SENATOR BRUCE)
- 31. Senator Wooten.
- 32. SENATOR WOOTEN:
- And Senator, that could well be. But what I was...

- cumulative voting it seems to me has...has a serious problem
- and quite often when you get a team for your party or my
- 3. party running, they start out as a team and they wind up
- 4. cutting at each as freely as they cut at their Republican
- 5. opponents. I think that in the whole system, you're
- 6. never too sure against whom you're running. And the voters,
- 7. quite frankly, are never too sure exactly who is their
- Representative, so they wind up calling all three plus the
- 9. Senator. I think it would just be a little more efficient
- 10. if they knew that, say in my district, the upper end of
- 11. the county, were Representative Jacobs area, the lower end
- 12. Representative Darrow. They'd know precisely who the person
- 13. was. I don't think they would find it that confusing.
- 14. PRESIDING OFFICER: (SENATOR BRUCE)
- 15. Senator Philip.
- 16. SENATOR PHILIP:
- 17. I...I'm glad you finally came around to answering
- 18. my question and I respectfully disagree with you. And...and
- 19. very honestly the only advantage there is to the present
- 20. system in accumulated voting is to the City of Chicago
- 21. operation. Because obviously in those very heavy Democratic
- 22. districts they are able to influence who they elect as
- 23. so-called Republicans. And of course I served in the
- 24. House for eight years and we know what happens when we
- 25. try to depend on some of those Republicans in those city
- 26. districts. You know what happens, all of a sudden, they
- 27. pitter-patter and walk right out the back door and all of
- 28. a sudden instead of having those eighty-nine votes, you've
- 29. got eighty-six or eighty-seven. And it happens, you know
- 30. it and I know it. I'm for abolishing accumulated voting
- 31. I'm not so...so sure you have got the right vehicle.
- 32. PRESIDING OFFICER: (SENATOR BRUCE)
- 33. I have Senators Nimrod, D'Arco, Graham and Mitchler

- 1. have sought recognition. Senator Nimrod.
- 2. SENATOR NIMROD:
- Yes, Mr. President, a question of the sponsor. Senator,
- 4. one concern comes to me and that is that we are going to
- 5. have some major changes. I...I'm in concurrence about the
- 6. fact we do away with cumulative voting, but it is going to
- 7. cause a shift of those Legislators within the County of
- 8. Cook from the city and in the suburb. There'll be some
- 9. massive changes. Your present bill, as I understand it, the
- 10. resolution provides for the fact that if...within...if you
- 11. were in any part within that district you may run within that
- 12. area. Can that incorporate so that you can say that you...
- 13. if you were in that county that you could run? Because
- 14. this would give those from the city a chance to run in the
- 15. suburbs and...and vise versa in...in Cook County where the
- 16. problem will be a very drastic and massive. I'm thinking
- 17. about those Legislators who have represented the Republican
- 18. areas in...in suburbs or Democrats that might want to move
- 19. to Chicago in order to be elected there and vise versa.
- 20. PRESIDING OFFICER: (SENATOR BRUCE)
- 21. Senator Wooten.
- 22. SENATOR WOOTEN:
- 23. I must confess, I have not, cannot call that to mind, but
- 24. I, it would seem to me that you would be living in the legis-
- 25. lative area that you represent and that would apply to the...to
- 26. the representative districts as well. I would have to go back
- 27. to the legislative article and see what the residence require-
- 28. ments are, but I would assume they would apply to those
- 29. subdivisions of legislative, the major legislative district.
- 30. PRESIDING OFFICER: (SENATOR BRUCE)
- 31. Sure they would. Yeah. Senator Nimrod.
- 32. SENATOR NIMROD:
- The...the problem is this, if...if a district that
- 34. you lived in is divided up and you don't live in that area,

- 1. you're given a set amount of time to move within that district,
- 2. even if you...if it was separated...if any part of your district
- 3. is taken away, you may move into that new district, you may
- 4. run in the new district and you have a certain amount of time
- 5. to move there. The...the thing that I'm concerned about here
- 6. is that what we ought to do for this particular provision is
- 7. to allow anyone who lives within a county to move within that
- 8. county for that particular seat for this House race for this
- 9. one time. And because what I'm saying is an example as very
- 10. well as that we have a...a strong Republican who has been
- 11. getting the minority votes in a...in a heavy Democrat district.
- 12. He...he would like...he's an excellent Legislator. If he
- 13. has to run within his district, all three districts are going
- 14. to be Democrat, so he might chose to move to the suburbs where
- 15. he has a Republican district that he can run and to be the
- 16. third Republican in that area. The present law would prohibit
- 17. him from doing that and the present legislative article would
- 18. prohibit from doing that. What I'm saying is that for this
- 19. article...or for this particular resolution and for this
- 20. change, could we amend it in a way that he could move to the
- 21. ...any where within the county provided his legislative
- 22. district was in that county?
- 23. PRESIDING OFFICER: (SENATOR BRUCE)
- 24. Senator Wooten. The gentlemen's time has expired.
- 25. SENATOR WOOTEN:
- 26. All right. On the practical level, Senator Nimrod.
- 27. Senator Nimrod? On a practical level, this would be
- 28. voted on in the '78 election, it would not take affect
- 29. until the '82 election, an election will have intervened.
- 30. So it would be four years for a person to decide to...where
- 31. he wants to go, what district to get into and all the rest.
- 32. There is a provision if you're representing, you know, you
- 33. can wait till the next election. But I think on a practical

- 1. level, it'll pretty much be taken care of, because this
- 2. will not go into effect until '82. And if there is some
- 3. shifting within that district they will have that one
- 4. two year span to take care of it.
- 5. PRESIDING OFFICER: (SENATOR BRUCE)
- 6. Senator Nimrod, your time has expired. Senator
- 7. Nimrod.
- 8. SENATOR NIMROD:
- 9. Let me conclude, Mr. Chairman. I think this is a...a
- 10. problem. The only question I have is if you did have to
- 11. move while you were in office, you'd have to give up your
- 12. office. I think we have a little bit of a conflict there
- 13. now. If we can work this out collectively somehow where
- 14. we can come up with an answer that might be sensible, you
- 15. wouldn't be opposed to us giving you a recommendation to
- 16. amend in the House, would you? Would you consider amending
- 17. this in the House if we can find some reasonable approach
- 18. to it.
- 19. SENATOR WOOTEN:
- 20. Senator, I am ready to let the House do what they want
- 21. with this measure. I would merely like to give them this
- 22. vehicle to work on.
- 23. PRESIDING OFFICER: (SENATOR BRUCE)
- 24. Senator Graham.
- 25. SENATOR GRAHAM:
- 26. Mr. President and members of the Senate. There's one
- 27. thing that strikes me sort of peculiar about this resolution
- 28. starting in the halls of the Senate. I don't know how many
- 29. times you goose a tiger until he comes back and bites you.
- 30. The House on the other side of the rotunda, if I were in
- 31. the House over there, I would resent the Senate telling me
- 32. what to do with my House. And I think of this same resolution
- 33. emanating in the House of Representatives and came over here

- we'd probably be offended about it too. I always...a great
- concern about us fishing in someone else's pond. Perhaps
- 3. you might have the right idea. I think Senator Nimrod has
- 4. a concern, I don't think they'll be another Navoo in a
- 5. great outpouring of people moving from area to another.
- 6. Cumulative voting is one thing, three Senatorial or three
- 7. Legislative districts in my area. If I try to put it in
- 8. my current district, there is no one know where in the heck
- 9. they're supposed to vote and who's running for what because
- 10. I go from Wisconsin line almost to Aurora. Now maybe that
- 11. can be corrected in ... 1982, depending upon which party is
- 12. in power. But I do have a great feeling that we ought to
- 13. have some respect for the people in the House of Representatives
- 14. and I think they will be offended if and when this resolution
- 15. gets over there. They'll say, hey fellows, why don't you
- 16. get your fish hooks out of our pond and let us run our own
- 17. business. I... I just have a strange feeling we might have
- 18. some bills over there sometimes and they don't get angry
- 19 over there, but they get even, I'll tell you that.
- 20. PRESIDING OFFICER: (SENATOR BRUCE)
- 21. Senator Mitchler.
- 22 SENATOR MITCHLER:
- 23. Mr. President and members of the Senate. I think that
- 24. We could debate this issue over and over, but the real ultimate
- 25. decision on this resolution for constitutional amendment is
- 26. going to be determined in the House of Representatives. I
- 27. think that it's proper that it is proposed in this Body and
- 28. that they be the ones to determine their ultimate fate or
- 29. decision on whatever they want to do with the single member
- 30. districts. I am very pleased, Senator Wooten, that you
- 31. introduced this constitutional amendment. I think it's long
- 32. overdue and for this reason. Illinois is the only State that
- 33. has cumulative voting and it was unique. Now the world's

- 1. greatest newspaper of yesteryear was really the instigator
- 2. and the publisher of that newspaper was the instigator of
- 3. the cumulative voting. And it was designed because of the
- 4. large concentration in the City of Chicago, the urban area.
- 5. And we had the...agricultural area downstate. And the
- 6. cumulative voting was designed so as to give equal represen-
- 7. tation throughout the years to the different parties, the
- 8. two parties. And that has been proven to be true. And the
- g. type of representation from the two parties through the
- 10. cumulative voting in the House historically has demonstrated
- 11. that that was a good idea, up to a point in time when within
- 12. each political party they forgot the idea of running as a
- 13. team, that is, two Democrats, one Republican out of each
- 14. district. Two...two Republicans, one Democrat out of
- 15. different district. Now they run two and two and in order
- 16. to protect themselves they have stopped the so-called
- 17. buddy system or party loyalty or run as a team, whatever
- 18. you want to term it and they go for bullet votes. And this
- 19. brings about a entirely new concept in cumulative voting,
- 20. where an unknown can go out and where you have three, four,
- 21. five running, can garner a minority group of people to cast
- 22. bullet votes where they get three votes and elect them to
- office. And not really being representative of that district
- they violate what used to be a sacred trust within your party.
- I remember that if anybody in my political party in Kane
- 26. County or the districts that I've represented in the House
- 27. would ever talk the idea of giving me a bullet vote quietly
- and it ever got back to the precinct committeemen, they were
- 29. ostracized and brought...brought before the party and...and
- 30. really...
- 31. PRESIDING OFFICER: (SENATOR BRUCE)
- 32. Senator, your time has expired.
- SENATOR MITCHLER:

- 1. ...really...so I think that the cumulative voting is
- expired and I think, Senator Wooten, you've got a good
- 3. measure here and I hope that we support it and let the
- 4. House iron it out. Thank you.
- 5. PRESIDING OFFICER: (SENATOR BRUCE)
- Senator Grotberg.
- 7. SENATOR GROTBERG:
- Very briefly, Mr. President and members of the Senate.
- 9. I think the House members that are over here now in the
- 10. Senate can attest to the fact that the system worked pretty
- 11. well the way it is. And nobody has mentioned it, but this
- 12. is also effective in the primary election where you can
- 13. create an upset or two with a few friends and a few bullets.
- 14. And I think, perhaps, it's healthier. I voted for twenty
- 15. years before I ever did figure out where my representation
- 16. was until we came up with the new General Assembly districts.
- 17. Thanks for...let's leave it alone and not confuse the public
- 18. or the candidates any more than they are now.
- 19. PRESIDING OFFICER: (SENATOR BRUCE)
- 20. Senator Rhoads.
- 21. SENATOR RHOADS:
- 22. Thank you, Mr. President. I rise in support of SJR 9.
- 23. A couple of observations, Senator Berman earlier alluded to
- 24. the the system of...of cumulative voting. Just to be clear
- 25. on this point, Illinois is the only state which combines
- 26. the two systems in one. We are the only state with both
- 27. multiple members districts and cumulative vote within the
- 28. multiple member districts. This came about around the
- 29. turn of the century and was modeled after the proportional
- 30. representation systems in Europe. Other states do have
- 31. multiple member districts, Virginia, some other Eastern
- 32. states, but not the cumulative vote. There is one very
- 33. strong argument which, if this resolution does not carry,

- 1. it ought to be made some day by someone in the courts and
- 2. that's very simply the argument of one man one vote. Baker
- 3. versus Carr and Westbury versus Sanders, two separate lines
- 4. of cases involving reapportionment, both have dictated to
- 5. Congress and the State Legislatures that one person's vote
- 6. ought not to be weighted greater than another person's vote.
- 7. Well with cumulative voting you do have those distortions
- 8. and that does occur. If there is a justification for pro-
- 9. portional representation in a general, there certainly
- 10. is no justification for it in a primary election where...
- 11. where those distortions are the greatest. I think this
- 12. is good resolution and ought to at least have a chance to
- 13. be debated in the House.
- 14. PRESIDING OFFICER: (SENATOR BRUCE)
- 15. Any other Senators seek recognition a first time?
- 16. On second time, Senator Soper.
- 17. SENATOR SOPER:
- 18. Thank you, Mr. President. I'll do that in a minute.
- 19. First, Senator, I want to apologize for calling your bill
- 20. a lousy bill. I...I didn't mean that. And I'm not going to
- 21. say anything funny. But I say this in all...all due respect.
- 22. I think equal pay for equal time. Now, if you divide a district
- 23. into three parts and one gets one part of the district and
- 24. the other gets another part and a third gets a third part, then
- 25. you got the fourth man, you call the Senator and he gets the
- 26. three parts. Why should he get all the vibration and all the
- 27. ...agonizing over what happens in that...in those three districts.
- 28. You know what the Representatives are going to do, say call
- 29. the Senator because that includes the rest of this part. Now,
- 30. if you fellows what to agonize with that and if you think this
- 31. is a smart thing, I think it's a very dumb thing to...under
- 32. the guise of knocking out cumulative voting. Now we say, when
- 33. it benefits us, and we'll say, well the other states don't have

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l.
     it and when it doesn't benefit us we say, well the other
 2.
     states have it or they don't have it and you know, what do
 3.
     we care what the other states have and they don't have.
 4.
     You know you got a lot of land in...in this...in this
 5.
     country and we've got some metropolitan areas, urban areas,
 6.
     a lot of suburban areas, we have different problems. But
     I think if you divide a district in three parts then the...
7.
     then the ones that represent the district the one part
8.
     should get one third of the salary, you're talking about
9.
10.
     discrimination. That would be discrimination. So I think
     we ought to let the House make a decision for themselves
11.
    and if they want this gem, I mean this...this proposition,
12.
     I'm sorry, they...they ought to bring it up themselves. Let's
13.
     ...let's keep our fingers out of the House.
14.
15.
16.
17.
18.
19.
20.
                   End of Reel #1
21.
22.
23.
24.
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31.32.

25.26.27.28.29.30.

33.

- 1. PRESIDING OFFICER: (SENATOR BRUCE)
- Further discussion? Senator Wooten may close.
- 3. SENATOR WOOTEN:
- 4. Thank you, Mr. President. I appreciate the dialogue
- 5. that has taken place on this resolution and I am particularly
- 6. sensitive to a couple of points Senator Graham made.
- 7. I'm not offering this resolution with any sense of
- 8. animus or to place any kind of onus on the House at all.
- 9. I have talked with several House members and it is interesting
- 10. from one election to another how they are all for
- 11. cumulative voting one time and all against it the next.
- 12. ...and possibly if we eliminate it, we might lose
- 13. some very good people. I think under cumulative voting,
- 14. we presently lose some very good people. The thing that
- 15. interests me, I believe you ought to be able to think
- 16. unthinkable thoughts and to deal with all kinds of ideas.
- 17. It seems to me that the most desirable thing in government is
- 18. to know exactly who represents you and exactly where that
- 19. person stands and if you want...if you want to have a
- 20. decisive impact on his or her political future, you vote
- 21. for or against that individual. The agony that we go through,
- 22. as Senator Soper put it, is not going to increase or decrease
- 23. if we make this change. I think the change that will result
- 24. is that people will know that Representative X is my Representative.
- 25. He or she votes this way or that way. That's the individual
- 26. I must go to now. It just makes the lines of communication
- 27. simpler. The House is free to amend this, to change it, or to
- 28. reject it and I'm...you know, I'm not going to live or die by
- 29. what happens to this resolution in the House. I simply
- 30. would like to give them the chance to discuss the issue.
- 31. And I don't think we're doing anything destructive in giving
- 32. them that opportunity. I solicit your favorable vote on this.
- 33. PRESIDING OFFICER: (SENATOR BRUCE)

- The question is on the adoption of Senate Joint
- 2. Resolution 9. Those in favor vote Aye. Those opposed
- 3. vote Nay. The voting is open. Have all voted who wish?
- 4. Have all voted who wish? Take the record. On that
- 5. question the Ayes are 31, the Nays are 23, none Voting
- 6. Present. Senate Joint Resolution 9 having failed to receive
- 7. the three-fifths required constitutional majority is declared
- 8. lost. ...ready to go...we're on...resolutions.
- 9. SECRETARY:
- Senate Resolution 335, offered by Senators Mitchler
- 11. and Sangmeister. It's congratulatory.
- 12. PRESIDING OFFICER: (SENATOR BRUCE)
- 13. Is there leave to place it on the Resolutions Consent
- 14. Calendar? Leave is granted. Resolutions.
- 15. SECRETARY:
- 16. Senate Joint Resolution 79, offered by Senator
- 17. Berning and Leonard.
- 18. PRESIDING OFFICER: (SENATOR BRUCE)
- 19. Executive. For what purpose does Senator Vadalabene
- 20. arise?
- 21. SENATOR VADALABENE:
- 22. I'd like to have leave to be listed as cosponsor
- 23. on Senate Bill 1444.
- PRESIDING OFFICER: (SENATOR BRUCE)
- 25. Is there leave? Leave is granted. Senator Vadalabene.
- 26. SENATOR VADALABENE:
- Yes, then on another Order, I would like to be the
- 28. sponsor of House Bill 157 and 158, which is going to be in
- the License Committee tomorrow. Senator Gene Johns
- 30. was the principle sponsor, but he has been taken to the hospital
- 31. today and the hearing is set for tomorrow morning.
- PRESIDING OFFICER: (SENATOR BRUCE)
- Senator, I think you want to leave him as principle

- 1. sponsor. You're just asking leave to be the...the Senator
- 2. to handle that in committee?
- 3. SENATOR VADALABENE:
- 4. Well, I also would want to be the cosponsor, whatever
- 5. you want to call it.
- 6. PRESIDING OFFICER: (SENATOR BRUCE)
- 7. All right. Is there leave for that procedure? Leave
- 8. is granted. Senator Donnewald.
- 9. SENATOR DONNEWALD:
- Yes, Mr. President. Let the record show that Senator
- Johns is absent because of illness and I might report that the
- 12. ...they report that Senator Johns has a virus, so it's nothing
- more than that.
- PRESIDING OFFICER: (SENATOR BRUCE)
- Senator D'Arco.
- SENATOR D'ARCO:
- Are we on announcements?
- PRESIDING OFFICER: (SENATOR BRUCE)
- Proceed, Senator.
- SENATOR D'ARCO:
- I would like to make a motion to waive the Six Day
- notice requirement rule for House Joint Resolution 76
- which is presently in Exec. 23.
- PRESIDING OFFICER: (SENATOR BRUCE)
- And...
- SENATOR D'ARCO:
- I don't think the chairman will object. 27.
- PRESIDING OFFICER: (SENATOR BRUCE) 28.
- It's already been done, Senator, I'm told, by the Secretary. $\ensuremath{\text{29}}$.
- For what purpose does Senator Hynes arise?
- SENATOR HYNES:

31.

- Mr. President and members of the Senate. Two announcements
- and then I have two motions. The announcements are, first, that 33.

- 1. there will be a Rules Committee meeting in the President's
- 2. Office at 4:00 p.m. today, which is a continuation of the
- 3. meeting this morning. Secondly, there will be a
- 4. Democratic caucus in Room 212 immediately following
- 5. adjournment. A Democratic caucus in Room 212 immediately
- 6. following adjournment today. And I would thirdly, Mr. President,
- 7. move to suspend the Six Day notice...posting requirement
- 8. for purposes of committee meetings next week so that the
- 9. bills that were approved and will be approved in Rules
- 10. Committee this week can be heard even though the notices
- 11. may be untimely. We have instructed the committee clerks
- 12. to have those notices mailed out Friday of this week, so there
- 13. will be notice in the mail on Friday, and those notices will
- also be published. But next week is the last week for
- the committees to consider the bills. So, I would move
- to waive the Six Day notice requirement.
- PRESIDING OFFICER: (SENATOR BRUCE)
- Senator Hynes has moved that the Six Day posting
- requirement be waived for next week. Is there discussion?
- All in favor say Aye. Opposed Nay. The Ayes have it.
- 21. Motion prevails. Senator Hynes.
- SENATOR HYNES:
- I have one additional motion which is in writing and
- is on the Secretary's Desk. A copy has been distributed
- to each member and this simply puts in writing and is part
- of our rules, the ruling of the Chair that we have been 26.
- operating under with respect to amendments of consitutional... 27.
- resolutions for constitutional amendment, provides that the ${\tt 28.}$
- ...the resolution must be read in its final form on
- three different days and that amendments may take place only 30.
- upon the first...initial 1st reading or initial 2nd 31.
- reading. And I would move the adoption of the motion. 32.
- PRESIDING OFFICER: (SENATOR BRUCE)

- 1. Is there discussion? Senator Soper.
- 2. SENATOR SOPER:
- 3. Thank you, Mr. President. Senator Hynes, in other
- 4. words, if there's an amendment on 2nd reading and you go
- 5. back to 1st reading on these amendments, you can't amend
- 6 them again?
- 7. PRESIDING OFFICER: (SENATOR BRUCE)
- Senator Hynes.
- 9. SENATOR HYNES:
- 10. That is correct.
- 11. SENATOR SOPER:
- Well, we won't have time to study...
- 13. SENATOR HYNES:
- Mr. President...wait...no, no. That is...that is incorrect.
- They cannot be amended by Floor amendment from a member.
- 16. A sponsor is always in order if he wishes to amend
- 17. a resolution to do so. For example, if he finds a technical
- 18. error and so on. But the...the amendment will be permitted
- 19. from the Floor...the order...an amendment will be in order
- 20. from the Floor only on the initial 1st and 2nd reading.
- Just as it...with a...a substantive bill on 2nd reading, it
- 22. could be amended. It cannot be amended on 3rd reading unless
- it is brought back to the Order of 2nd reading. So, a
- sponsor having once gone by the initial 1st and 2nd reading
- could bring the...his resolution back to one of the other
- orders for purposes of allowing an amendment. But there would 26.
- be no Floor amendments offered...or allowed, rather, after
- those two stages.
- PRESIDING OFFICER: (SENATOR BRUCE)
- Senator Soper.
- SENATOR SOPER:
- Well, you know, we...we got amendments here and...and
- you'll get an amendment on 2nd reading and then all of a sudden 33.

- 1. after you read the amendment thoroughly, you find out that
- 2. maybe something ought to be done with it. And maybe you've
- 3. got some other idea. Maybe you changed...it was said here
- 4. the other day that you could take and strike everything after
- 5. the enacting clause and you could make a new constitutional
- 6. amendment. Then after that, you couldn't amend that? You
- 7. couldn't do anything with it if it went back to 1st
- 8. reading?
- 9. PRESIDING OFFICER: (SENATOR BRUCE)
- 10. Senator Hynes.
- 11. SENATOR HYNES:
- Not without the agreement of the sponsor to do that
- or without a prior commitment from the sponsor that he would
- do it. Your remedy at that point is to put in your own
- amendment saying what you wish it to say or to vote No on
- the amendment when it's called for passage. But at some
- point there must be a finality in the amendment process,
- otherwise a sponsor would be like Charley on the MTA,
- constantly getting to 2nd reading, being amended and sent
- $$\operatorname{\text{\rm back}}$$ to 1st reading. It reminds me of one of my children's
- games that I had such difficulty with. So, there has to be 21.
- some point at which the sponsor can get the...the amendment
- to a...to a vote.
- PRESIDING OFFICER: (SENATOR BRUCE)
- Senator Soper. Your time has nearly expired.
- SENATOR SOPER:
- I...one minute. I see Senator Netsch nodding her head
- and saying that's the way it should be done. What happened, 28.
- Senator, to our full hearings and so forth on...on bills and 29.
- full committee hearings? You can take this and amend this 30.
- thing once and then after that, you can put a whole new 31.
- constitutional amendment and...and then you have no time. 32.
- You can do it with thirty votes. Then what do we do?

- 1. That's all.
- 2. PRESIDING OFFICER: (SENATOR BRUCE)
- Senators Rhoads, Graham, Mitchler, Harber Hall, Buzbee,
- 4. and Netsch have sought recognition. It's going from left
- 5. to right. Senator Rhoads. For what purpose does Senator
- 6. Hynes arise?
- 7. SENATOR HYNES:
- 8. This is on the resolution...on the motion rather, that
- 9. you seek...
- 10. PRESIDING OFFICER: (SENATOR BRUCE)
- 11. The motion is to change Rule 6 concerning the adoption
- of constitutional amendments. That is the purpose of cour
- 13. discussion. Senator Rhoads.
- SENATOR RHOADS:
- Thank you, Mr. President. On the motion, I agree with
- what Senator Hynes is trying to accomplish here. I'm not
- sure that this motion does it. That's...that's my only
- question. Senator Hynes, you mentioned that the sponsor
- would have the option of calling back for technical corrections
- but I don't see where it says that in this rule. Could...could
- you explain to me one more time how that's accomplished?
- PRESIDING OFFICER: (SENATOR BRUCE)
- Senator Hynes.
- SENATOR HYNES:
- Under our existing rules with respect to a bill, once it is
- on 3rd reading, it cannot be amended. We have traditionally 26.
- allowed a sponsor to bring a bill back to the Order of ${\bf 27.}$
- $% \left(1\right) =\left(1\right) ^{2}$ and reading for an amendment and I would propose that we would 28.
- continue that custom with respect to constitutional 29.
- amendments. That a sponsor asking leave of the Body 30.
- would be given leave to bring his resolution back to the 31.
- ...for purpose of amendment. Just as yesterday, for example, 32.
- we put a technical amendment...an effective date amendment 33.

- 1. on...on the veteran's constitutional amendment. Now, to
- 2. prohibit that, I think, would be a mistake. And likewise,
- 3. if a member who feels that he wants to offer an amendment
- 4. can extract...extract a commitment to bring it back, we
- 5. should honor that as well.
- 6. PRESIDING OFFICER: (SENATOR BRUCE)
- Senator Graham.
- 8. SENATOR GRAHAM:
- 9. With regard to the rules we have just been talking about,
- 10. I wanted to be sure that we didn't fail to read...if you
- 11. want to do it the last thing so everybody can leave...don't
- 12. have to hear HJR 22.
- 13. PRESIDING OFFICER: (SENATOR BRUCE)
- 14. Senator, we plan to do that.
- 15. SENATOR GRAHAM:
- 16. Thanks.
- 17. PRESIDING OFFICER: (SENATOR BRUCE)
- 18. The next Order of Business...we just were on the Order
- 19. of Motions. Senator Buzbee.
- 20. SENATOR BUZBEE:
- 21. Mr. President, this is in the form of an...of an announcement.
- 22. Is that...is this the time to do that or are we still
- 23. talking about this motion?
- 24. PRESIDING OFFICER: (SENATOR BRUCE)
- 25. We're still on the motion, Senator Buzbee.
- 26. SENATOR BUZBEE:
- 27. Okay, very well. Hold off on me.
- 28. PRESIDING OFFICER: (SENATOR BRUCE)
- 29. Senator Netsch. Did you wish to comment on this motion?
- 30. SENATOR NETSCH:
- 31. Thank you, Mr. President. Senator Soper, if it's a
- 32. roll call vote, which it probably will not be, I will probably
- 33. vote No. I just thought I should point that out to you, so don't

- make hasty assumptions about how I'm going to react to
- 2. something. A couple of comments. One, and this is just
- 3. in part for the record, I think, constitutionally, I
- 4. am absolutely convinced this is not required. The language
- 5. in full was intended to draw a distinction between
- 6. the change in the Constitution with respect to the reading
- 7. of bills only by title and constitutional amendments,
- 8. which it was felt were of a higher order, a more serious
- 9. order and therefore, should be read in full and not
- 10. by title. I do not think it means that you have to read
- 11. it in full after the amendment stage. I don't think that
- 12. issue was really being addressed at all. It is actually a
- 13. very good idea, probably, except for one thing and that is that
- 14. we still have a March primary, we frequently do not come
- 15. back in Session until...well, as this year, early in
- 16. April and as a practical matter, this is going to make it
- 17. difficult, if not impossible, to get some fairly complicated
- 18. types of constitutional resolutions worked out and through
- 19. both Houses by what is almost always going to be approximately
- 20. a May 5th to a May 7th deadline. Now, since we wrote
- 21. such a great Constitution in the first place, that may not
- 22. be the world's worst idea either, because what it means is that
- 23. You aren't going to be able to amend our work product very
- 24. often. But I have the distinct impression that some of you
- 25. do not share in my reverence for our State Constitution
- 26. and that you may find this rule something of an obstacle
- 27. in the future. If we could get rid of a March primary,
- 28. which we ought to do, then it seems to me the rule would make
- 29. a great deal more sense. But given the present circumstances,
- 30. I think it's going to be a source of some difficulty.
- PRESIDING OFFICER: (SENATOR BRUCE)
- 32. Is there further discussion? Senator Hynes may close the debate.

- 1. SENATOR HYNES:
- Well, Mr. President, I only heard part of Senator
- 3. Netsch's remarks and I am sure that the part that I did
- 4. not hear would...would not have caused me any problem. I
- 5. think this is a good motion and I think that...I think...
- 6. I think...I think that it is one that will simply
- 7. codify what we have been doing. There is a question
- 8. under the Constitution. No one can say with certainty
- 9. that what we are doing is mandated. It is the judgment of
- 10. our staff, it is my personal judgment, that this is the
- 11. best way to go. It is the safest and it will not prevent
- 12. the adoption of any resolutions that, in fact, have the
- 13. required three-fifths vote. The net effect of it is a one
- 14. day delay. So, I would move the...then, that we amend Temporary
- 15. Rule 6 as the motion sets forth.
- 16. PRESIDING OFFICER: (SENATOR BRUCE)
- 17. The question is on the Motion in Writing to amend
- 18. Temporary Rule 6. Those in favor say Aye. Opposed
- 19. Nay. The Ayes have it. The motion prevails. For what
- 20. purpose does Senator Harber Hall...
- 21. SENATOR HARBER HALL:
- 22. Mr. President, I would like leave of the Body to have
- 23. shown as cosponsors of Senate Bill 1569, Senators
- 24. Smith, Vadalabene, Graham, Mitchler and Shapiro.
- 25. PRESIDING OFFICER: (SENATOR BRUCE)
- 26. Is there leave? Leave is granted. For what purpose
- 27. does Senator Buzbee arise?
- 28. SENATOR BUZBEE:
- 29. For the purpose of an announcement, Mr. President.
- 30. Is that in order at this time?
- 31. PRESIDING OFFICER: (SENATOR BRUCE)
- 32. Certainly.
- 33. SENATOR BUZBEE:

- 1. Appropriations II Committee is scheduled for Thursday
- evening when we're going to hear the Higher Education bills
- 3. as well as testimony from the Bureau of the Budget on how
- 4. it is their intention to spend Federal revenue sharing
- 5. dollars this year. You will recall that Thursday evening
- 6. is also the Governor's reception for members of the 80th
- 7. General Assembly and since we felt that some members, this
- 8. may be the last time they are invited to the Governor's
- 9. mansion, that it would be appropriate that...that we make
- 10. those members...give them the...the time availability
- 11. to be there and that we change the Appropriations II Committee
- 12. hearing to Friday morning at 10:00 o'clock. The...so,
- 13. I would like to announce at this time that...that the
- 14. universities will be heard Friday morning at 10:00 o'clock
- 15. in Room 400. Now, that testimony by the Bureau of the Budget
- 16. on the Federal revenue sharing expenditure for this year,
- 17. this coming fiscal year, we are controlled on that by
- 18. Federal law. So, we have, since the notice has already been
- 19. posted on that, we do have to go ahead and take the
- 20. testimony. We are told it shouldn't take too long.
- 21. We will convene at the...at 7:00 o'clock to take that
- 22. testimony on Thursday evening. All of you who can make
- 23. it, be there. But the real meeting will be Friday morning
- 24. at 10:00 o'clock in Room 400.
- 25. PRESIDING OFFICER: (SENATOR BRUCE)
- 26. Leave to go to the Order of Resolutions? Leave is granted.
- 27. SECRETARY:
- 28. Senate Joint Resolution 80, offered by Senators
- 29. Leonard, Wooten, Weaver and Berning.
- 30. PRESIDING OFFICER: (SENATOR BRUCE)
- 31. Executive. Oh. For what purpose does Senator Merlo arise?
- 32. SENATOR MERLO:
- Mr. President, I introduced a resolution, it's a congratulatory

- 1. resolution for one of the Senate members, namely Senator
- 2. D'Arco. It's a congratulatory resolution. I would like to ask
- 3. leave of this Body for the immediate consideration of this
- 4. resolution.
- PRESIDING OFFICER: (SENATOR BRUCE)
- 6. Is there leave for the immediate...for the suspension of the
- 7. rules and the immediate consideration and adoption of the
- 8. resolution? Leave is granted. Senator Merlo.
- 9. SENATOR MERLO:
- 10. And now, Mr. President, I would ask the Clerk if he will
- 11. read the resolution.
- 12. PRESIDING OFFICER: (SENATOR BRUCE)
- Secretary will read Senate Resolution 336.
- SECRETARY:
- 15. Senate Resolution 336, offered by Senators Merlo,
- 16. Daley, Vadalabene and others.
- 17. (Secretary reads Senate Resolution 336)
- 18. PRESIDING OFFICER: (SENATOR BRUCE)
- 19. Senator Carroll.
- 20. SENATOR CARROLL:
- 21. A question of the Secretary of the Senate. Was that
- offered by Senator D'Arco?
- 23. SECRETARY:
- Do I have to answer?
- 25. SENATOR CARROLL:
- 26. No.
- 27. SECRETARY:
- 28. No, Sir.
- 29. PRESIDING OFFICER: (SENATOR BRUCE)
- 30. Senator Merlo.
- SENATOR MERLO:
- I merely want to state for you that don't know the
- organization known as UNICO, that perhaps it's one of the

- 1. largest national organizations of Italian Americans.
- 2. It boasts something of...in excess of a hundred thousand
- 3. members and I really think that this is a...a real
- 4. distinct honor to our brother here on the Floor, Senator
- 5. D'Arco, and I move for the immediate adoption of the resolution.
- 6. PRESIDING OFFICER: (SENATOR BRUCE)
- Senator Merlo, would you like to have all Senators
- 8. shown as sponsors?
- 9. SENATOR MERLO:
- 10. Very good.
- 11. PRESIDING OFFICER: (SENATOR BRUCE)
- 12. Is there leave? Leave is granted. Senator Merlo
- 13. has moved the adoption of the amendment. Senator D'Arco.
- 14. SENATOR D'ARCO:
- 15. If those hundred thousand Italians lived in Chicago,
- 16. I'd be in good shape.
- 17. PRESIDING OFFICER: (SENATOR BRUCE)
- 18. On the motion to adopt, all in favor say Aye. Opposed
- 19. Nay. Well, the Chair will call it...the motion prevails, Senator
- 20. D'Arco. Senator Hynes, further business before we read
- 21. Senate Joint...HJR 22? Is there leave to go to the Order of
- 22. Constitutional Amendments, 3rd reading? Leave is granted.
- Or 2nd...Constitutional Amendments, 2nd reading? 2nd reading
- of HJR Constitutional Amendment 22.
- SECRETARY:
- 26. House Joint Resolution Constitutional Amendment 22.
- 27. (Secretary reads HJR-CA 22)
- 28. 2nd reading of House Joint Resolution Constitutional Amendment 22
- 29. as amended.
- PRESIDING OFFICER: (SENATOR BRUCE)
- 31. 2nd reading. Any amendments? 3rd reading. For what
- purpose does Senator Hynes arise?
- SENATOR HYNES:

- 1. Just to announce a Democratic caucus in Room 212
- 2. immediately.
- 3. PRESIDING OFFICER: (SENATOR BRUCE)
- Senator Egan.
- 5. SENATOR EGAN:
- 6. Yes, just to announce, Mr. President, that the Revenue
- 7. Committee meets at 9:00 a.m. in the morning and that among
- 8. the bills that are listed on the Calendar, there is an
- 9. additional bill that will be heard, that's Senate Bill 1689.
- 10. PRESIDING OFFICER: (SENATOR BRUCE)
- 11. Senator, was there leave sought to have that bill
- 12. heard tomorrow? All right. Senator Carroll, for what
- 13. purpose do you arise?
- 14. SENATOR CARROLL:
- 15. Just to announce that the Appropriations I meeting will
- 16. be immediately after the Democratic caucus in Room 212,
- 17. not simultaneous therewith.
- 18. PRESIDING OFFICER: (SENATOR BRUCE)
- 19. Senator Guidice.
- 20. SENATOR GUIDICE:
- 21. Thank you, Mr. President. Just to announce that
- 22. at Senator D'Arco's interest, there's two hundred and fifty
- 23. places. Five have been sold. There's two hundred and
- 24. forty-five left honoring him out of about a hundred thousand people.
- 25. PRESIDING OFFICER: (SENATOR BRUCE)
- 26. Senator Berman.
- 27. SENATOR BERMAN:
- 28. Thank you, Mr. President. To announce that the Committee
- 29. on Elementary and Secondary Education will meet immediately
- 30. following the Democratic caucus in Room 400.
- 31. PRESIDING OFFICER: (SENATOR BRUCE)
- 32. Senator Mitchler.
- 33. SENATOR MITCHLER:

- 1. Mr. President, several of the students asked, when they
- 2. announced that they're going to have a caucus, what's the
- 3. difference between a caucus and a meeting. The only way that
- 4. I could explain it was that a meeting is where you approve
- 5. the minutes and waste the hours. But a caucus is a group
- 6. of people who individually can do nothing, but as a group
- 7. decide that nothing can be done. Thank you.
- 8. PRESIDING OFFICER: (SENATOR BRUCE)
- 9. Further announcements? Leave to go to the Order of Resolutions?
- 10. Resolutions.
- 11. SECRETARY:
- 12. Senate Resolution 337, offered by Senators Maragos,
- 13. Hynes, Shapiro and others.
- 14. PRESIDING OFFICER: (SENATOR BRUCE)
- 15. Executive. Is there leave to place the resolution...
- 16. the resolution is not referred to Executive. It is referred
- 17. to the Resolutions Consent Calendar. Further business to
- 18. come before the Senate? Senator Wooten moves that the
- 19. Senate stand adjourned until the hour of 12:00 o'clock
- 20. noon tomorrow. Any discussion? All in favor say Aye.
- 21. Opposed Nay. The Ayes have it. The Senate stands adjourned
- 22. until 12:00 o'clock noon.
- 23.
- 24. 25.
- 26.
- 27.
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- 30.
- 31.
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- 33.